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 TO SECSTATE WASHDC PRIORITY
 INFO ALLEU COLLECTIVE PRIORITY
 USMISSION USUN NEW YORK PRIORITY
 AMEMBASSY BUJUMBURA PRIORITY
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CONFIDENTIAL SECTION 01 OF 03 BRUSSELS 07624

STATE FOR EUR/RPE, EUR/NE, AND AF/C

E.O. 12356:DECL: OADR
 TAGS: PREL, EUN, ZF
 SUBJECT: EU WORKING GROUP TO CONVEY URGENT UNAMIR NEEDS
 TO MEMBER STATES; GROUP ALSO AGREES ON BURUNDI POLICY

REFS: (A) STATE 180256, (B) STATE 17616, (C) STATE
 176896

1. CONFIDENTIAL - ENTIRE TEXT.
2. SUMMARY: ON JULY 6 AND 7 IN BRUSSELS, U.S.
 AMBASSADOR TO RWANDA DAVID RAWSON TALKED WITH EU
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 OFFICIALS ABOUT HUMANITARIAN AND OTHER ASSISTANCE FOR
 RWANDA, PARTICULARLY SUPPORT FOR EXPANDED UNAMIR. ON
 SHORT NOTICE, THE ENTIRE EU WORKING GROUP ON AFRICA,

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RATHER THAN JUST THE CUSTOMARY THREE-COUNTRY "TROIKA," AGREED TO A SPECIAL MEETING WITH AMB. RAWSON; GROUP MEMBERS SAID THEY WOULD CONVEY THE URGENCY OF UNAMIR'S EQUIPMENT NEEDS TO THEIR GOVERNMENTS. IN ADDITION, THEY TOLD AMB. RAWSON THEY HAD DECIDED ON A COMMON EU STRATEGY TOWARD BURUNDI: APPLYING INTERNATIONAL PRESSURE AND ENCOURAGING A MORE ACTIVE OAU.

3. WHILE IN BRUSSELS, AMB. RAWSON ALSO MET WITH RWANDAN PRIME MINISTER-DESIGNATE TWAGIRAMUNGU AND RPF EUROPEAN REPRESENTATIVE BIHOZAGARA (SEPTELS), AND WITH FRENCH AMBASSADOR TO RWANDA JEAN-MICHEL MARLAUD. MARLAUD SAID OPERATION TURQUOISE COULD COLLECT INFORMATION ON ATROCITIES BUT HAD NO MANDATE TO PLACE SUSPECTS IN CUSTODY. HE SAID A VISIT BY THE UNHCR SPECIAL RAPPORTEUR TO INVESTIGATE WOULD BE WELCOMED BY FRANCE.
END SUMMARY.

FRENCH AMBASSADOR SUGGESTS VISIT BY UNHCR RAPPORTEUR

4. BEFORE MEETING WITH THE EU WORKING GROUP, AMB. RAWSON SPOKE WITH FRENCH AMBASSADOR TO RWANDA JEAN-MICHEL MARLAUD, WHO WAS ONE OF THE VISITING FRENCH EXPERTS PARTICIPATING IN THE WORKING GROUP. AMBS. RAWSON AND MARLAUD AGREED THE SITUATION WAS EVOLVING FAST AND IT WAS VITAL THAT THE U.S. AND PRANCE KEEP EACH

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OTHER INFORMED, PARTICULARLY REGARDING POSITIONS TOWARD THE POSSIBLE ESTABLISHMENT OF A NEW RWANDAN GOVERNMENT. MARLAUD ALSO TOLD RAWSON THAT PRANCE WAS SETTING UP A PERMANENT DIPLOMATIC LIAISON WITH THE RPF IN KABALE AND A DIPLOMATIC PRESENCE WITH THE INTERIM GOVERNMENT IN GOMA.

5. AMB. RAWSON READ MARLAUD THE U.S TALKING POINTS THAT EMBASSY PARIS HAD BEEN INSTRUCTED TO DELIVER TO THE FRENCH GOVERNMENT (REF A). MARLAUD REPLIED THAT HE COULDN'T SPEAK FOR THE FRENCH GOVERNMENT, BUT IT WAS FRENCH POLICY NOT TO ALLOW THE SECURE ZONE TO BE USED AS A BASE FOR MILITARY OPERATIONS. HOWEVER, IN RESPONSE TO ANOTHER TALKING POINT, MARLAUD FELT THAT IF THE SECURITY ZONE WERE SMALLER, THIS WOULD LEAVE OUT SOME VITAL AREAS.

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6. AMBS. RAWSON STRESSED THE IMPORTANCE OF ACHIEVING ACCOUNTABILITY FOR ATROCITIES COMMITTED IN RWANDA. MARLAUD SAID FRANCE WOULD HAVE NO PROBLEM IN COLLECTING INFORMATION, BUT THAT FRANCE HAS "NO MANDATE" TO PLACE SUSPECTS IN CUSTODY. HE BELIEVED THE FRENCH POSITION ON THE POSSIBILITY OF AN INTERNATIONAL TRIBUNAL WAS NOT TO OBJECT, ALTHOUGH NOT NECESSARILY TO PUSH FOR ONE. MARLAUD ALSO SAID FRANCE WOULD WELCOME A VISIT BY UNHCR SPECIAL RAPPORTEUR DENY-SEGUI TO THE FRENCH ZONE.

WORKING GROUP WILL CONVEY AN URGENT MESSAGE ON RWANDA

7. FOR THE MEETING WITH AMB. RAWSON JULY 7, EVERY EU
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MEMBER STATE OPTED TO SEND AT LEAST ONE REPRESENTATIVE EXCEPT DENMARK, WHOSE DELEGATION SAID THEY HAD TO FLY HOME. SUCH A LARGE GROUP IS A DEPARTURE FROM PRECEDENT; CONSULTATIONS WITH THE U.S. FOLLOWING WORKING GROUP MEETINGS ARE USUALLY SCHEDULED FAR IN ADVANCE AND ARE

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C O N F I D E N T I A L SECTION 02 OF 03 BRUSSELS 07624

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LIMITED ON THE EU SIDE TO THE "TROIKA," I.E., THE PAST,
PRESENT, AND FUTURE EU PRESIDENCY COUNTRIES. THE
EXPEDITIOUS SETTING-UP OF THE JULY 7 MEETING MAY BE DUE
TO ITS ORIGIN IN A SUGGESTION BY BELGIAN FOREIGN
MINISTRY DIRECTOR OF CABINET LODE WILLEMS TO A/S MOOSE
(REF C).

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8. LODE WILLEMS'S BROTHER LEO, RUMORED TO BE THE NEXT
BELGIAN AMBASSADOR TO SOUTH AFRICA, LED OFF THE
DISCUSSION BY SUMMARIZING THE WORKING GROUP'S JULY 6
DISCUSSIONS ON RWANDA. HE SAID THAT FRANCE HAD STRESSED
THE TEMPORARY NATURE OF OPERATION TURQUOISE AND THE
URGENCY OF AIDING EXPANDED UNAMIR. HE REPORTED THAT
AMONG WORKING GROUP CONCERNS WERE THAT THE FRENCH
OPERATION BE TEMPORARY, AND THE SECURE ZONE NOT BE USED
AS A SAFE HAVEN FOR STAGING MILITARY ACTIONS.
AMB. MARLAUD underscored the urgency of supplying
EXPANDED UNAMIR, and he warned against any speculation
that the French operation would last longer than another
three weeks.

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9. AMB. RAWSON GAVE HOMAGE TO THE UN, TO UNAMIR, TO AMBS. MARLAUD AND SWINNEN, AND TO THE FRENCH INITIATIVE TO PROVIDE HUMANITARIAN ASSISTANCE TO PERSONS BEYOND THE REACH OF UNAMIR. HE ENCOURAGED THE EU MEMBER STATES TO WORK WITH THE UN TO GET NEEDED EQUIPMENT FOR EXPANDED UNAMIR INTO THE FIELD AS QUICKLY AS POSSIBLE. HE QUOTED GENERAL DALLAIRE, WHO HAD ASKED WHY THE INTERNATIONAL COMMUNITY WAS WILLING TO LET PEOPLE IN RWANDA DIE FOR THE PRICE OF OUTFITTING TWO BATTALIONS. RAWSON ALSO TOLD GROUP MEMBERS THE U.S. SUPPORTED THE CONCEPT OF ACCOUNTABILITY FOR ATROCITIES.

10. WORKING GROUP MEMBERS APPEARED TO HAVE APPRECIATED THE NEED FOR IMMEDIATE ACTION. SUMMING UP, THE GROUP'S CHAIRMAN, HARALD GANNS OF GERMANY, SAID THAT ALTHOUGH OF COURSE GROUP MEMBERS COULD NOT MAKE COMMITMENTS ON BEHALF OF THEIR GOVERNMENTS, THEY WOULD CONVEY THE

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URGENCY OF UNAMIR'S NEEDS TO THEIR CAPITALS. THEY WOULD ASK THEIR GOVERNMENTS TO "LOOK INTO THEIR HEARTS AGAIN," EVEN IF INITIALLY THEY HAD BEEN RELUCTANT TO ASSIST. GANNS ALSO SAID THE IDEA OF "ADOPTING" AN AFRICAN BATTALION, AS THE U.S. HAS DONE, SEEMED TO BE GAINING CURRENCY IN THE EU, AND THE WORKING GROUP WOULD RECOMMEND THIS BE DONE.

BURUNDI TAKES NOTE OF U.S./EU MEETING

11. ACCORDING TO THE BELGIAN FOREIGN MINISTRY, LEO WILLEMS REPORTED, THE ATMOSPHERE AT THE BURUNDI TALKS WAS GOOD. HOWEVER, THE JULY 7 U.S./EU MEETING IN BRUSSELS APPEARED TO HAVE HAD AN UNEXPECTED EFFECT AMONG THE BURUNDIANS; WILLEMS REPORTED THERE WERE RUMORS THAT THE U.S. AND THE EU, FRUSTRATED BY LACK OF PROGRESS, WERE PLANNING A JOINT MILITARY INTERVENTION IN BURUNDI.

12. IN REALITY, THE WORKING GROUP HAD AGREED ON A PROGRAM OF "PREVENTIVE DIPLOMACY" FOR BURUNDI, WHICH WILLEMS DESCRIBED. HE SAID THE EU WOULD LIKE THE U.S. TO JOIN WITH THE EU IN A "POLITIQUE DE PRESENCE," I.E., BECOMING MORE VISIBLE AND GIVING CONCRETE EVIDENCE THE INTERNATIONAL COMMUNITY IS FOLLOWING EVENTS IN

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BURUNDI. IF PRESIDENTIAL ELECTIONS ARE SUCCESSFUL, FOR EXAMPLE, A DELEGATION COULD BE SENT TO BUJUMBURA WITH CONGRATULATIONS. THE WORKING GROUP WILL ALSO RECOMMEND A REVITALIZED OAU PRESENCE WITH A BIGGER CIVILIAN COMPONENT FOR THE OAU REPRESENTATION IN BURUNDI. AMB.

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RAWSON SAID THE WORKING GROUP'S PROPOSALS WERE SIMILAR TO U.S. THINKING. HE ALSO REMINDED THE GROUP OF THE NECESSITY OF BACKING THE UNHCR HUMAN RIGHTS PROGRAM.

DISCUSSIONS WITH EU COMMISSION OFFICIALS

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13. AMB. RAWSON MET WITH MARIE SPAAK, RWANDA DESK
OFFICER AT ECHO (THE EUROPEAN COMMUNITY HUMANITARIAN
OFFICE), TO EXCHANGE INFORMATION ON U.S. AND EU
HUMANITARIAN PROGRAMS. ALTHOUGH HE WAS UNABLE TO FIND A
TIME TO MEET WITH IVO DUBOIS, HEAD OF THE AFRICA,
MID-EAST, AND LATIN AMERICA UNIT AT DG IA (EXTERNAL
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POLITICAL RELATIONS), AMB. RAWSON HAD A LONG TELEPHONE
CONVERSATION WITH DUBOIS.

14. DUBOIS SAID THAT IF EXPANDED UNAMIR WAS TO REPLACE
THE FRENCH, IT WOULD NEED A STRONGER MANDATE. RAWSON
REPLIED THAT UNAMIR ALREADY HAS THE AUTHORITY TO PROTECT
THREATENED POPULATIONS AND HUMANITARIAN OPERATIONS AND
MONITOR THE CEASEFIRE, AND THAT HE DIDN'T EXPECT A
REVISION OF THE MANDATE. DUBOIS ALSO BELIEVED RWANDA
NEEDED A GOVERNMENT IN PLACE QUICKLY WITH WHICH THE
INTERNATIONAL COMMUNITY COULD COOPERATE. AS HE ALSO
TOLD THE WORKING GROUP, RAWSON SAID THERE SHOULD BE A
POLITICAL DIALOGUE IN RWANDA LEADING TO A BROAD-BASED
GOVERNMENT; A GOVERNMENT SHOULD NOT BE FORMED IN AN
ARBITRARY MANNER.

15. (AMB. RAWSON DEPARTED FROM BRUSSELS BEFORE THIS
TELEGRAM WAS COMPLETED.)

16. DRAFTED:POL-KLANG; CLEARED:POL-JGREENWALD;
APPROVED:DCM-EAWAYNE.

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17. BUJUMBURA MINIMIZE CONSIDERED.

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